RESEARCHNOTE Shariat petition No 9/I/2004 Shariat petition No 1/I/2007 Shariat petition No 3/I/2007 Shariat petition No 1/I/2010

1- The following petitioners under article 203-D of the constitution of slamic Republic of Pakistan 1973 have challenged various sections of Pakistan Penal Code (Act XLV of *1986) hereinafter called PPC, the Offence of Zina (Enforcement of Hudood) Ordinance 1979 hereinafter called OZEHO and the protection of woman Act 2006 (Criminal Law Amendment Act 2006 (VI of 2006) hereinafter called (PWA) being repugnant to the injunctions of Islam

- (a) Shahid Orakzai in Shariat petition No 9/I /2004 has challenged Section 5-A and 8 of Hudood Ordinance The petitioner has also challenged section 5,6,7,8,9 and 12-A of the PWA being repugnant to the injunctions of Islam
- (b) Mian 'Abdur Razzaq 'Amer in Shairat petition 1/1/2007 has challenged sections 376, 496-B and 496-C of the PPC as inserted by the PWA. The Court dismissed this shariat petition vide Court order dated 25-3-2008 due to non prosecution but was restored vide order dated 29/3/^010 in shariat petition No 1/I/2010
- (c) Mr 'Abdur Rahman Siddiqui Advocate has challenged provisions of section 5, 6, and 7 of the PWA in shariat petition 3/I/2007
- (d) Mr 'Abdul Latif Sufi Advocate has Challenged section 5,6 and 7 of the PWA in Shariat petition 1/I/2010

2- The Crux of these entire Shariat petitions is that various sections of protection of women Act 2006 have added, repealed or amended important sections of O Z E II O and various sections of PPC have been revived. The impugned sections of PWA are as under

Section 5 Through this section, sections 375 and 376 have been inserted in PPC These sections are as under

[375. Rape: --- a man is said to commit rape who has sexual intercourse with a woman under circumstances falling under any of the five following descriptions -

(1) Against her will,

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- (11) Without her consent,
- (111) With her consent, when the consent has been obtained by putting her in fear of death or of hurt,
- (iv) with her consent, when the man knows that he is not married to her and that the consent is given because she believes that the man is another person to whom she is or believes herself to be married, or
- (v) With or without her consent when she is under sixteen cears of age

Explanation - Penetration is sufficient to constitute the sexual intercourse necessary to the offence of rape]

Section 376. Punishment for Rape

[376. Punishment for rape ---(1) Whoever commits rape shall be punished with death or imprisonment for either description for a term which shall not be less than ten years or more than twenty- five years and shall also be hable to fine

(2) When rape is committed by two or more persons in furtherance of common intention, each of such persons shall be punished with death or imprisonment for life]

By Section 6 to the PW A section 493-A have been inserted in PPC which is as under

[493-A. Cohabitation caused by a man decentfully inducing a belief of lawful marriage.

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Every man who deceitfully caused any woman, who is not I wfully married to him to believe that she is lawfully married to him and to cohabit with him in that belief, shall be punished with rigorous imprisonment for a term which may extend to twenty-five years and shall also be liable to fine]

Section 7 of the P W A inserted Section 496-A, B and C in PPC

[496-A. Enticing or taking away or detaining with criminal intent a woman - Whoever takes or entices away any woman with intent that she may have illicit intercourse with any person, or conceals or detains with that intent any woman, shall be punished with imprisonment of either description for a term which may extend to seven years, and shall also be liable to fine.]

[496-B. Fornication:- (1)A man and a woman not married to each other are said to commit fornication if they willfully have sexual intercourse with one another

(2) Whoever commits fornication shall be punished with imprisonment for a term which may extend to five years and shall also be liable to find not exceeding ten thousand ruppes]

[496-C Punishment for false accusation of fornication:-

(1)Whoever brings or levels or gives evidence of false charge of fornication against any person, shall be punished with imprisonment for a term which may extend to five years and shall also be hable to fine not exceeding ten thousand rupees;

Provided that a Presiding Officer of a Court dismissing a complaint under section 203-C of the Code of Criminal Procedure, 1898 and after providing the accused an opportunity to show cause if satisfied that an offence under this section has been committed shall not require any further proof and shall forthwith proceed to pass the sentence]

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Section 8 inserted section 203-A, 203- B and 203-C in Act V of 1879 (Cr P C) These sections are as under.

203A. complaint in case of Zina —(1) No court shall take cognizance of in offence under Section 5 of the Offence of zina (Enforcement of Hudood) Ordinance,1979(VII of 1979), except on a complaint lodged in a Court of competent jurisdiction

(2) The Presiding officer of a Court taking cognizance of an offence on a complaint shall at once examine the complainant and at least four adult eye-witnesses, about whom the Court is satisfied having regard to the requirement of tazkiyah-al-shahood, that they are truthful persons and abstain from major sins (kabair, of the act of penetration necessary to the offence

Provided that, if the accused is a non-Muslim, the eye-witnesses may be non-Muslim

Explanation - In this section "tazkiyah-al shahood" means the mode of inquiry adopted by a Court to satisfy itself as to the credibility of a witness

(3)The substance of the examination of the complainant and the eyewitnesses shall be reduced to writing and shall be signed by the complainant and the eye-witnesses, as the case may be, and a so by the Presiding Officer of the Court

(4) If in the opinion of the Presiding Officer of a Court, there is sufficient ground for proceeding, the Court shall issue a summons for the personal attendance of the accused

(5) The Presiding officer of a Court before whom a complaint is made or to whom it has been transferred may dismiss the complaint, if, after considering the statements on oath of the complain int and the four or more eye-witnesses there is, in his judgment, no softicient ground for proceeding and such case he shall record his reasons for so doing

<u>203B.</u> Complaint in case of Qazf. ---(1) Subject to sub-section (2) of section 6 of the Offence of Qazf (Enforcement of Hadd) ordinance, 1979 (VIII of 1979), no court shall take cognizance of in offence under Section 7 of the said Ordinance, except on a complaint lodged in a Court of competent jurisdiction

(2) The Presiding Officer of a Court taking cognizance of an offence on a complaint shall at once examine on oath the complainant and the witnesses as mentioned in Section 6 of the offence of Qazf (Enforcement of Hadd) Ordinance, 1979 (VIII of 1979) of the act of Qazf necessary to the offence

(3) The substance of the, examination of the complainant and the witnesses shall be reduced to writing and shall be signed by the complainant and the witnesses, as the case may be, and also by the Presiding Officer of the Court

(4)If in the opinion of the Presiding Officer of a Court there is sufficient ground for proceeding the Court shall issue summons for the personal attendance of the accused

(5) The presiding Officer of a Court before whom a comptaint is made or to whom it has been transferred may dismiss the complaint if, after considering the statements on oath of the complainant and the witnesses there is, in his judgment, no sufficient ground for

203C. Complaint in case he shall record his reasons for so doing " 203C. Complaint in case of fornication.---(1) No Court shall take cognizance of an offence under Section 496B of the Pakistan Penal Code, except on a complaint lodged in a Court of competent jurisdiction

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(2) The Presiding Officer of a Court taking cognizance of an offence shall at once examine on oath the complainant and at least two eyewitnesses to the act of fornication

(3) The substance of the examination of the complainant and the eyewitnesses shall be reduced to writing and shall be signed by the complainant and the witnesses, as the case may be, and also by the presiding officer of the Court

(4) If in the opinion of the Presiding Officer of a Court, there is sufficient ground for proceeding the Court shall issue a summons for the personal attendance of the accused

Provided that the Presiding Officer of a Court shall not require the accused to furnish any security except a personal bond, without sureties to ensure attendance before the Court in further proceedings

(5)The Presiding Officer of a Court before whom a complaint is made or to whom it has been transferred may dismiss the complaint, if after considering the statement, on oath of the complainant ind the witnesses there is, in his judgment, no sufficient ground for proceeding and in such case he shall record his reasons for so doing

(6) Notwithstanding the foregoing provisions or anything contained in any other law for the time being in force no complaint under this section shall be entertained against any person who is accused of zina under section 5 of the Offence of zina (Enforcement of Hudood) Ordinance, 1979 (Ordinance No VII of 1979) and against whom a complaint under Section 203A of this Code is pending of his been dismissed or who has been acquitted or against any person who is a complainant or a victim in a case of rape, under any encuristances whatsoever

e- Section 12-A inserted section 5-A in Offence of Zina enforcement of Hudood Ordinance VII of 1979. These sections are as under.

12A Insertion of new section in Ordinance VII of 1979—In the Offence of Zina (Enforcement of Hudood) Ordinance, 1979 (Ordinance No VII of 1979) after section 5, the following new section shall be inserted, namely

"5A. No case to be converted, lodged or registered under certain Provision.

No complaint of zina under section 5 read with section 203A of the Code of Criminal Procedure, 1898 and no case where an allegation of rape is made shall at any stage be converted into a complaint of fornication under section 496B of the Pakistan Panel Code (Act XLV of 1860) and no complaint of fornication shall at any stage be converted into a complaint of zins under section 5 of the Offence of Zina (Enforcement of Hudood) Ordinance, 1979 (Ordinance No VII of 1979) or an offence of similar nature under any other law for the time being enforce "

Before examining these sections it is pertinent to discuss Jurisdictions of the federal shariat court whether this court has the power to examine the abovementioned provisions of the Protection of Women Act 2006 in the touch stone of 'slamic injunctions, report of various institutions on Hudood laws' and briefly discuss the Historical aspects of this crime in the light of various social systems and religions and differentiate between the laws which were enforce before the promulgation of the Act, new changes in Hudood Laws, role of doubts, uncertainty, power and limitation of legislature in enacting laws relating to Hudoods.

4. Jurisdictions of the Federal Shariat Court:

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Federal shariat court has been established in 1979 under chapter 3A of the Constitution of pakistan1973 Article 203D described the Jurisdictions of the court which is as under

Article 203-D (1): The Court may, {either of its own motion or) on the petition of a citizen of Pakistan or the Federal Government or a Provincial Government, examine and decide the question whether or not any law or provision of law is repugnan to the Injunctions of Islam, as laid down in the Holy Quran and the Sunnah of the Holy Prophet, hereinafter referred to as the Injunctions of Islam

(1A) where the Court takes up the examination of any law or provision of law under clause (1) and such law or provision of law appears to it to be repugnant to the Injunctions of Islam, the Court shall cause to be given to the Federal Government in the case of law with respect to a matter in the Federal Legislative List or to the Pr vincial Government in the case of law with respect to a matter not enumerated in the other of those Lists, a notice specifying the particular provisions that appear to it to be so repugnant, and afford to such Government adequate opportunity to have its point of view placed before the Court

(2) If the Court decides that any law or provision of law is repugnant to the Injunctions of Islam, it shall set out in its decision -

(a) the reasons for its holding that opinion, and

(b) the extent to which such law or provision is so repugnant,

And specify the day on which the decision shall take effect

Provided that no such decision shall be deemed to take effect before the expiration of the period within which an appeal therefrom may be preferred to the Supreme Court of, where an appeal has been so preferred, before the disposal of such appeal

(3) If any law or provision of law is held by the Court to be repugnant to the Injunctions of Islam,-

- (a) the President in the case of law with respect to a Matter in the Federal Legislative List or the Governor in the case of law with respect to a matter not enumerated in either of those Lists, shall take steps to amend the law so as to bring such law or provision into conformity with the Injunctions of I-lam; and
- (b) such law or provision shall, to the extent to which it is Held to be so repugnant, cease to have effect on the day on Which the decision of the Court takes effect

In the light of above mentioned article Federal Shariat Court has

The power to examine any "law" and the word "Law" has been defined in Afficic 203B (c) that "Law" includes any custom usage having the force of law but does not include

the Constitution Muslim personal law, any law relating to the procedure of any court or tribunal or, until the expiration of "[ten] years from the commencement of this chapter, any fiscal law or any law relating to the levy and collection of taxes and fees or banking or insurance practice and procedure

The FSC has examined PPC, Cr P C and Hudood Ordinance and declared various sections repugnant to the Injunctions of Islam

A question was raised about C₁ P C whether it falls under the exempted law in article 203 B(C) "Procedure of any Court' or not this issue was discussed in Gul Hasan Khan Vs Government of Pakistan PLD 1980,Pesh 1 and also in SSM No 370 of 1984 and was held that section 401, 402-A, 402-B are repugnant to the injunctions of Islam as these were not procedural at all This Court has the power to examine the substantive provision of Cr P C

There are petitioners who challenged various provision of PPC other then the present petitioners pending before the Court The Court has also started Suo Moto examination of the whole PPC vide Court order dated 8-5-2010 The above laws fall under the definition of law Therefore this Court has jurisdiction to examine these laws

6 The Federal Shariat Court under Article 203DD also call for and examine the record of any case decided by any criminal court under any law relating to the enforcement of Hudood for the purpose of satisfying itself as to the correctness, legality or propriety of any finding, sentence or order recorded or passed by, and as to the regularity or any proceedings of, such court and may, when calling for such record, direct that the execution of any sentence be suspended and, if the accused is in confinement, that he be released on bail or on his own bond pending the examination of the record

The above mentioned article clearly states that all the case relating to Hudood must be heard by this Court in appeal or reference or the Court can examine its record on its own motion. Therefore the laws made voilative to this provision of the constitution needs to be amended in the light of the constitution.

7 As the Hudood laws were criticized by different people in different ways therefore the government constituted commissions required them to submit their reports. Therefore the following institutions made proposals for amendments in Hudood laws

- 1 The Commission of Inquiry for Women, 1997
- 2 The Council of Islamic Ideology in 2002
- 3 National Commission for the Status of Women, 2003
- 4 The Special Committee to Review the Offence of Zina (Enforcement of Hudo, d) Ordinances, 1979
- 5 Women Aid Trust 2003

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6 The Awrat Foundation 2004

8 The important proposals of the commission of inquiry for women, 1997, national commission for the status of women 2003 and proposal of council of Islamic ideology in 2002 are as under

a) AMENDMENTS PROPOSED BY THE COMMISSION OF INQUIRY FOR WOMEN, AUGUST 1997.

The Commission made the following recommendations about the Hudood Ordinance The Commission is convinced that all the Hudood laws were conceived and drifted in haste. They are not in conformity with the injunctions of Islam

Secondly, these laws have come into direct conflict both with the country's Constitution (such as Article 25) and its international commitments (as made at the World Conference at Beijing and under the UN Convention on the Elimination of All Forms of Discrimination Against Women)

Thirdly, in practical terms too, these laws have demonstrably failed to serve their purpose. They have not been any deterrent against crimes. And they have only led to proliferation of complaints in the courts, which, as it happens, have mostly been fa'se or \cdot unjustified and have caused undue hardship.

It is necessary therefore that

- 1 The Hudood laws are repealed
- 2 The repealed provisions of the Pakistan Penal Code, 1860, are reenacted with an amendment to make marital rape a penal offence and to impose a severer punishment for rape on a minor wife
- 3 If the Parliament considers it necessary to make any further laws in this area, it should do so after serious debate and by reaching a consensus that the proposed laws are in accordance with the injunctions of Islam (Report Of The Commission Of Inquiry For Women, August 1997, p. 75.)

(b) AMENDMENTS PROPOSED BY THE COUNCIL OF ISLAMIC IDEOLOGY IN 2002.

The Council in its 147th meeting held on 5-6 June 2002 observed that the Council is preparing a detailed report on Hudood Ordinances based on section by section review. The meeting recommended the following amendments in Zina (Enforcement of Hudood Ordinance 1979)

1 In the title (1), the word Hudood be amended to read Hadd, because the Ordinance relates to only one Hadd (punishment)

2 Under definitions (2) (a) be amended as follows " (a) "adult" means a person who has attained puberty, or the age of eighteen years being a male or the age of sixteen years being a female"

3 The Urdu version of 2(b) about the definition of Hadd needs to be amended to convey the meaning that Hadd is a punishment the quantity of which has been fixed in the Qur'an and Sunna

4 2 (c) the Urdu translation of marriage may be amended to read "shadi", instead of "nikah"

- 5 The definition of "Tazir' needs to be amended to convey the following m anings (1) Tazir is not a fixed punishment (2) The minimum of Tazir is also no fixed (3) If Tazir consists of the same punishment as ruled in Had, its quantity must be less than that prescribed in Hadd
- 6 Definition of Zina (4) must be amended as given in Fiqh books "Zina means a person' s willfully committed illicit act of entering into the vagina of a living and desirable woman with whom he is neither married nor is there a shibh-i-nikah"
- 7 6 (1) (d) be amended as follows. " (d) with the consent of the victim, when the offender knows that the offender is not validly married to the victim and the consent is given because the victim believes that the offender is the person to whom the victim is or believes herself or himself to be validly married
- 8 6(2) must be deleted to remove the confusion between zina bil-raza and zina bil-jabr
- 9 8 (a) the clause may be amended as follows "(a) the accused makes before a court of competent jurisdiction at four different times a confession of the commission of the offence, or"
- 10 The following proviso be added to 8 (b) "Provided that where the critic is committed in a place which excludes the presence of male witnesses the offender be awarded a sentence "
- 11 The Council recommended that the schedule for Tazkiyat alshi iud as recommended by the Council in its Draft for the "Muswadda Qanun Shahadat" be appended as a schedule to this Ordinance
- 12 9 (5) be amended as follows. "In the case mentioned in sub-section (2) the court may award the sentence of qazf to the resiling witness as well as the other witnesses."
- 13 Section 10 be deleted

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Section 12, the words "rigorous imprisonment" be amended as "ton years . rigorous imprisonment"

Section 377 of the Pakistan Penal Code be inserted as sub-section (1) of this Section so that the penalty for the offence of unnatural sexual act is imprisonment for 25 years or death

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Sections 11 to 16 may be deleted or they may be placed in the Pakistan Penal Code where they are suitable, they do not directly belong to this offence

The Council questioned the Section 17 (Mode of Execution of Punishment of Stoning to Death) whether the mode of punishment suggested in this section is in accordance with the Shari'a

(c) AMENDMENTS PROPOSED BY NATIONAL COMMISSION FOR THE STATUS OF WOMEN, 2003

The Offence of Zina (Enforcement of Hudood) Ordinance, 1979

- ¹ The name of "Offence of Zina (Enforcement of Hudood) Ordinance requires to be changed to "The Offence of Zina (Enforcement of Hadd) Ordinance"
- 2 In the definition of the term "marriage" [S 2©], the use of the term "void" has led to anomaly
- 3 S 2 (a) the definition of the term "adult" was discriminatory between men and women when there was no basis for it
- 4 The fact that S 3 empowers this Ordinance to override other laws leads to anomaly
- 5 S 4 the definition of the term "Zina" is inadequate and defective
- 6 S 5 (1) (a) was found to be ambiguous as sexual intercourse with a minor girl would also be Zina when it should be Zina-bil-Jabr
- S 5 (2) (a) and 6 (3) (a) was found to be ambiguous A number of participants had great objection to the punishment of Rajam as there is no mention of it in the Quran and reference to it in Sunnah is open to controversy and debate
- 8 S 7 is ambiguous

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- 9 In S 8, qualification of a witness should not be religious faith but his/hei credibility
 - 10 S 8 (b) was found to be defective because of the provision for of only nule witnesses eligible to testify
 - 11 A number of participants felt that this Ordinance should not be applicable to non-Muslims

Offence of Qazf (Enforcement of Hadd) Ordinance, 1979

- 1 The term "Mohsan" and "Mohsana" need to be defined clearly while taking each and every aspect and perspective into account, which also includes the possibility of non-Muslim minorities being able to benefit from this law
- 2 The definition of Qazf, as given in Section 3 of the Ordinance was found to be defective
- 3 The conditionality of "two male Muslim witnesses" a given in S 6(C) vas found to be discriminatory. It was felt that the evaluation of entress under stringent conditionalities of "Tazkiayah —ul-Shahood" was uncalled for and illogical
- 4 Taking away the right to appear as a witness and give evidence for those accused and punished for the offence of Qazf, as provided in S 7 (2) of the Ordinance, needs a careful review and re-drafting
- 5 Section 8 was found to be ambiguous
- 6 Section 9 was found to lead to injustice as it protects a person from being charged with the offence of Qazf liable to hadd if the person commute the offence against his/her descendent
- 7 The Ordinance on Qazf was not necessarily required to be independent of the Zina Ordinance (NCSW, Report on Hudood Ordinances 1979 (2003),

Taking all these debates into consideration the Government of Pakistan inter led in 2006 the Ordinances about Zina and Qazf in the Hudood Ordinance 1979 This enactment further amended the relevant laws in the Pakistan Pena' Cc le Code of Criminal Procedure and other laws.

9. Historical Aspects of the Crime:

There has been complete unanimity of views among all social systems from the earliest times to this day that the act is morally wicked, religiously sinful and socially evil and objectionable, and there has been no dissenting voice except from those who have subordinated their moral sense to their lust, or who, in their misguided notions try to be 'original 'and 'philosophical' in their approach

10 Though adultery or fornication has always been accepted as an evil, opiniors of the followers of various religions have differed as to whether it is legally a punish ble offence or not, and this is where Islam differs from other religions and systems of aw Social systems which have been near to human nature have always considered ill gal intercourse between man and woman a serious crime and prescribed se ere punishments for it But with deterioration in moral standards, this morality grew we ket and weaker and the attitude towards this crime became more and more tolerant. The first common lapse in this connection was caused by distinction between fornica ion and adultery. The former was taken to be an ordinary offence while the latter only vas held as a punishable crime.

11 Zina, as defined under various laws, means sexual intercourse between a nan (whether married or a bachelor) and a woman who is not married. This definition t kes into account the position of the woman rather than of the man. If a woman is withe it a husband, the illicit intercourse with her amounts to fornication, irrespective of whe her the man is married or not. The ancient laws of Egypt, Babylon, Assyria and I dia provided very light punishments for it, and the same were adopted by the Greeks and the Romans, which finally influenced the Jewish attitude. According to the Bible, mly monetary compensation is payable for such an offence. Under the Jewish law, f a Priest's daughter acts immorally, she is to be sentenced to burning and the man with whom she is alleged to have acted immorally is to suffer strangulation. This law ery much resembles the Hindu law.

Under all these laws, illicit intercourse with a married woman only was the feal and major crimes. The deciding factor for treating it as a crime was not the ifficit relationship between the man and the woman but the likelihood of an awkward situe ion under which a child might have to be reared by a man (the real husband of the worrian) who was not its father. It was therefore not the act of zina itself, but the danger of the mixing up of progenies and the problem of rearing somebody else's child at the exp nse of another and a possibility of its inheriting his property, that was the real fasts of treating it as a crime and holding both the man and the woman as criminal. Under the Egyptian law, the man was to receive a severe beating with sticks and the nose of the woman was to be cut off. Similar punishment existed in Babylon, Assyria and tran According to the Hindus, the woman was to be thrown to the dogs to be torn abait and the man was to be put on a hot iron bed with fire all around him to burn him cuve. At first, the Greek and Roman laws gave a man the right to kill his wife if he found her involved in adultery. He has also the option to demand monetary compensation

13 Under the Jewish law, the punishment for illicit intercourse with a manied woman is death However, long before the advent of Christ, the Jewish junists and scholars, the rich and the poor, had practically ceased to observe these laws Fbough it was written in the Old Testament (Torah), and it was considered as a Divine Commandment, nobody was inclined to apply it practically, in the whole of Jewish history, there is not a single instance where this Commandment was ever enforce d

14 The Christians formed an utterly erroneous conception about the clime of zina because of the incident of the Jews asking Jesus to pronounce judgment on a case of adultery and his reply to them. 'He that is without sin among you, let him first cast a stone at her" (John 8 I-II). According to them, illicit intercourse between an unmarited man and an unmarried woman is a sin, but not a punishable offence But if either of them (or both) is married, it is adultery and is treated as a crime. It is so not because of the illicit intercourse as such but because of the vow of fidelity taken by each of them before the priest at the alter. Nevertheless, there is no punishment even for this except that the wife has the right to sue her adulteress husband and claim separation for his having violated the vow of fidelity. On the other hand, the husband of the adulteress woman can also sue his wife for separation and can also claim compensation from the man who had illicit intercourse with his wife (Muhammad (SAWS) Encyclopedia of seerah, Vol II, Page 772 and 773)

15 Pakistan penal code 1860 is the codified law which dealt the penal law of India and became the law of Pakistan after independence. This was promulgated by the British Govt. Sections 375, 376 deals with cases relating to Rape, etc. As these laws were not in conformity with the inunctions of Islam, therefore were repealed through Offence of Zina (Enforcement of Hudood) Ordinance (VII of 1979) Now sections of PPC relating to Rape, are mutatis mutandis revived through P W A 2006 These sections have now been challenged by the abovementioned petitioners claiming that these are repugnant and derogatory to the injunctions of Islam as enunciated in the Holy Qur'an and Sunnah of the Holy Prophet (SAWS).

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16 Section 5 and 6 of OZEHO were challenged before the FSC by Hazooi Bakhash The Court by majority of four to one allowed these petitions and declared that the provision of sentence of '*Rajm*' as *hadd* in section 5 and 6 of the OZEHO, 1979 repugnant to the injunction of Islam (Hozoor Bakhish V Federation of Pakistan PLD 1981 FS C 145)

17 The Federal Government filed an appeal against this judgment before the Supreme Court and operation of the said order was stayed Later on by article 3 of the presidents Order V of 1981 known as the Constitution (Amendment) Order 1981 subarticle (9) was added to Article 203-E of the Constitution by which the power of review of its decision was conferred upon this Court. This provision was become effective with effect from April13, 1981

18 The Federation of Pakistan filed review petition No 13/I of 1981 on 14th July 1981 to challenge the said judgment and order, notwithstanding the pendency of the appeal before the Supreme Court This review petition was admitted and accepted Federal Shariat Court held, 'I have no doubt that for a marined person who has committed zina, stoning to death is the shar'i punishment. It is abiding for all times According to Shariah, no judge, ruler or legislature is authorized to change it. Thus sections 5, sub-section 2 A and Sectin 6, subsection 3 A, of the Offence of zina (Enforcement fo Hadd) Ordinance, 1979 are not contrary to the Qur'an and Sunna The judgment of 21 March is withdrawn (Federation of Pakistan V Hazoor Bakhsh, PLD 1983 FSC 255 P 479, 480)

In Rashida Patel Vs federation of pakistan, the Federal Shariat Court examined different sections of Hudood Ordnance and directed the president of Pakistan amendments in section 8 and 9(4) Offence of Zina (Enforcement of Hudood) Ordinance 1979 and Section 6(b) of Qazaf Ordinance (PLD 89 FSC 95)

19 Appeal against this judgment is pending before the Supreme Court of Pakistan

20 Section 5 of the PWA added section 375 and 376 in PPC Section 375 defined Rape and discussed its various ingredients while section 376 prescribed punishment for this clime

21 Before entering into the substantive discussion on the subject we should first discuss the definition of the crime and its punishment described by the Holy Qu an and Sunnah of the Holy prophet (SAWS) then examine these provisions in the light of injunctions as laid down in the Holy Qu an and Sunnah of the Holy Prophet (SAWS) 22 Definition The common meaning of zina is

"هو الوطءالحرام في قبل المراه الحيه المستهاة في حالة الاحتيار في دار العدل، مم الترم أحكام الاسلام، الحالى عن حقيقة الملك، وحقيقة الدكاح، وعن شبهة الملك، وعن شبهة الملك، وعن شبهة الملك، وعن شبهة الملك، وعن أسباه في موضع الاستداه في موضع الاستداه في الملك والدكاح حميعا" (بدائع الصنائع في ترتيب الشرائع، الكاساني، علاء الدين أبو بكر بن مسعود، حلد ، صفحه ٢٢)

Zina means a person willfully committed illicit act of entering his penis into the vagina of a living and desirable woman with whom he is neither married nor is liere any doubts of Nikah

23. The Islamic Law holds zina as a punishable crime and its committal by a married person enhances the legal guilt all the more. This is not so becaus of the violation of the oath of fidelity taken by the man or the woman, not because of the

encroachment on the conjugal rights of the other, but because the criminal resorts to an unlawful method when there exists a lawful method for satisfying his desires. The Islamic law views zina as an act which, if allowed to be indulged in freely, would strike at the roots of both the human race and human civilization. In the interests of the preservation of the human race and the stability of human civilization, it is imperative that relationships between man and woman should be regulated by lawful and reliable means. And it is not possible to restrain this relationship if opportunities for free mixing of the sexes are allowed to exist, for it cannot be expected that a man or a woman will be prepared to bear the onerous responsibilities of family life if he or she has the opportunity for the gratification of their sex desires without this

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24 Islam does not rely on punitive law alone for saving humanity from the menace of zina. It employs both reformatory and prohibitory measures on a large scale. It has provided legal punishment only as a last resort Islam does not want the people to go on committing this crime and getting flogged day and night. Its real aim is that the people should not commit this crime at all and there should be no occasion to resolt to the extreme punishment For this purpose, Islam first of all purifies man it imbues him with the fear of an All-powerful and All-Knowing Allah it inculcates in him the sense of accountability for his actions in the Hereafter from which even death cannot release him It fills him with an obligation of obedience to Divine Law which is sure to follow Faith Then, it repeatedly warns him that zina and unchastely is hemous crimes for which Allah will call him to account with severe reckoning. Moreover, Islam provides all possible facilities for a man to marry If he is not satisfied with one wife, he is allowed to take up to four If the husband and the wife cannot pull together amicably, there are provisions for separation. In cases of a dispute between the two, provision exists for reconciliation through the intervention of the members of the family and, failing that, through the judicial courts so that they should either reconcile or separate and then remarry whenever they like It is not considered good and right to remain unmarried (Syed Qutab F1 Zilal al Quran Dar Ihya a al Iuiath al Aiabi Beirut 1391/1971 Vol 13322

Then Islam puts to an end to all those factors which provide occasions for zina Women are commanded to cover themselves with their garments (33 59) and the wives of the Prophet were given instructions to stay in their houses and not to display their adornment (33 33) Likewise, the free mixing of men and women was prohibited from going out in their adornments and make-up (24 31) Men and women were also enjoined to restrain their gaze so that unrestricted feasting of the eyes should not lead to illicit love (24 30, 31). Only after all these and other, similar measures had been taken was zina declared to be a punishable offence, and the spreading of indecency in any way was also prohibited

Zina is considered social crime against the institution of the family and a punishable offence. The injunctions on adultery were revealed gradually. In so many verses Allah Almighty prohibited the believers from committing zina and prescribed its effects on the society. Allah said

ولا تقرَّنوا الرَّبي إنه عال فاحشة وساء سبيلا"

(Do not even go close to fornication It is indeed a shameful act, and an evil way to tollow) (17. 32)

The punishment moved on from a lighter punishment to a more severe one. The very first injunction on adultery is verses 15 and 16 of Surah Al-Nisa, which is

- والتي دس الفاحشة من تستآى لم فاستشهدوا عليهن ارتعة مِنكم فان شهدوا فامسكُو هُنَّ في النُنوت حتى تتوقى هُنَّ الموت أو تحعل الله لهن سيلا والدل ياتشها منكم فاذو هُمَا فان ثابا واصلحا فاعر صُوا عنهما إنَّ الله كان توانًا رحيمًا -

And those of your women who commit the shameful act, then have four witnesses against them from among you So, if they do testify, then confine those women to then homes until death overcomes them or Allah prescribes a way for them And those two of you who commit it, torture them both But if they repent and amend, turn aw iy from them Surely, Allah is Most-Relenting, Very-Merciful (4 15,16)

27 The preliminary stage of the punishment of fornication was to confine the filender in house. In these verses the proof for establishing adultery is described with a specific condition of having four male witnesses. Secondly, punishment for the women is prescribed as to confine her in the home and for both of them inflicting of harm At the same time it is also hinted that this was not the final injunction on adultery and that some more directives will follow. This is the meaning of the verse او يحعل الثة لهن سينا or Allah prescribes a way for them(4.15).

In the above referred punishment confinement of the women within the homes was regarded sufficient at that time, and causing harm to both as enough punishment But the limit, the magnitude and the form of harm to be inflicted was not defined Rather the wordings of the Qur an suggest that the initial punishment of adultery was only punitive, of which the quantum was not fixed by the Shariah it was a ta zir punishment left to the discretion of a judge or the ruler. That is why the ambiguous phrase of inflicting harm or torture was adopted. But at the same time it was hinted that probably some other form of punishment for the culprits of the crime will be introduced later (See Ibn Kathir, Abu al Fida Isma'il bin Kathir, Dar al Ma 'rifa Beirut 1980. Vol. I P 462)

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29 When Verse no 4 of Surah Al-Nur revealed, Sayyidna, Abdullah Ibn Abbas said that what was promised in Surah al-Nisa through the words

"or Allah prescribes a way for them", so now this verse of Surah al-Nur has prescribed the way, that is flogging both man and woman with a hundred stripes And then 'Abdullah Ibn Abbas made the punishment of hundred stripes exclusive to fornication, that is when the crime is committed by unmarried man and woman and said

It is prescribed that if the married man and woman commit this crime there they be stoned to death and the punishment for unmarried culprit is a hundred stripes

30 In the verse of Surah an-Nur under reference punishment for adultery is hundred stripes without qualification. So, it is obvious that he must have found from some other authentic Hadith that the punishment for adultery is stoning to death and for fornication a hundred stripes, and that Hadith has been related by famous books of hadith on the authority of Sayyidna, Ubadah Ibn Samit that the Holy Prophet said

عنَّ عُبادَة بَن الصّامِتِ قالَ قال رسُولُ الله صلَى اللَّهُ عليهِ وُسلَّم خُدُوا عَتَى خُدُوا عتَى قد جعلَ اللَّهُ لَهُنَ سبيلاً النَّيَّبُ بِالنَّيَبِ جلدُ مِاسَةٍ وَرَمْيَ بِالحجَارِةِ والْبِكْرُ بِالبِكْر جلدُ مِانَةٍ ونَقْيُ سنَةٍ (سنن ابِي داود:جلد سوم:حديث نمبر ١٠٠٨ حديث متواتر حديث مرفوع)

Have knowledge from me, have knowledge from me that Allah Taala has prescribed now the way for women' (that He had promised before), which is that for married man and woman it is a hundred stripes and storing and for unmarried man and woman is a hundred stripes and exile for one year

In this hadith reference is made to the following verses of the Holy Quran الرائدة والرابي فاحلدوا كُلَّ واحد مِنْهُما مِانَة حَلدة وَلا تَاحُدُكُمْ بِهما رافة فِي دِيْنِ الله إِنْ كُنْتُمْ تُوْمَنُونُ بِالله والنَوم اللحر وليَشْهَدُ عَدانَهُما طَتَىفة مَنَ الْمُؤْمِنِيْنَ -

"The adulterer and the adulteress, scourge each of them with a hundred stripes And let no pity for the twain withhold you from obedience to Allah, if ye believe in Allah and the Last day And let a party of believers witness their punishment `(224:2)

ار ابى لا تذكح الما راينة او مُتثركة والرابية لا يَنكحُها الا ران او مُشرك وحُرَّم دلك علي المُومِيس A man who is fornicator does not (like to) marry but a woman who is a fornicator or a polytheist, and a woman who is a fornicator does not (like to) marry but a man who is a fornicator or a polytheist. And this (i e preferring to marry su h spouses) has been prohibited for the believers (24 3,4)

In these verses along with the punishment of a hundred stripes for the unmarised man and woman an additional punishment is prescribed in the Hadith to send the adulterer man in exile for one year. On this there is a difference of opinioi among jurists, that is whether the punishment of exile to male adulterer is compulsory or it is at the discretion of the judge that is if he deems it necessary only to send the cumunal in exile also for one year. In the opinion of Imam Abu Hanifa the last referred position is correct, that is, it remains at the discretion of the ruler or judge. Secondly, according to this Hadith there is the punishment of a hundred stripes also for the married man and woman before the storing. But it is established that these two punishments are not to be combined according to the sunnah of the Holy Prophet and the first four Caliphs that Married persons are to be awarded the punishment of stoning only (lbn Kathir Vol 3,P 261, Qurtubi Al Jamil 'l' Ahkam alQuran Dar Ihy al Turath al Arabi Beirut 1965, Vol 5, Pages 87, 88) The main point is that the Holy Prophet explained here the verse of Surah Al-Nisa (او نحعل الله لهن سبيل) and while explaining he had added some more points beside flogging a hundred stripes as stated in Surah al-Nur These points are

- 1 Punishment of hundred stripes is exclusive to unmarried man and woman
- 2 An-addition of one year exile

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3 Rajm or stoning to death of mairied man and woman

32 The Holy Prophet himself had executed the punishment of storing to married adulterer in the presence of his companions. He awarded the punishment of storing to Ma'ız and Ghamidiyyah which is recorded in all the books of traditions with authentic authorities. See for reference Abudawood Hadith No 1013. Additionally, an incident is reported in Hadith books on the authority of Abu Huyrairah(R A) and Zaid Ibn Khalid Juhani(R A).

قالا جاي أغرابي فقال يا رسول الله اقص بَيْننا بكتاب الله فقام حَصْمُهُ فقال صدَق اقض بَيْننا بَكتاب الله فقال المعرابي أن ابني كان عسيقًا على هذا فرّنى بامراته فقالوا لي على ابنك الرَجْمُ فقديتُ ابني منهُ بمانة من الغنم ووليدة تَمَ سألت أهل العلم فقالوا إنما على النك جَلدُ مائة وتعريب عام فقال اللبي صلى الله عليه وسلَّم لاقضين سندكما بكتاب الله أما الوليدة والغنم فردٌ عليك وعلى ابنيك جلد مائة وتعريب عام فقال اللبي عام وأما أنت يا أنيس ل على امر د هذا فارحُمها فعدا عليها أنيسٌ فرجمها (صحيح بخارى: جلد أول: حد أول: حديث ما مائة ما أنت ال

They said that a Bedouin came to the Prophet and said 'O Messenger of God, pass judgment on me according to the God's Book' And his opponent said 'Yes, pass judgment between us and he said 'My son worked as a labourer for this man and then he fornicated with his wife I was told that my son deserved to be stoned to death, so I ransomed him for one hundred sheep and a female slave I then asked the people of knowledge and they informed me that my son deserved one hundred lashes and banishment for one year. The Prophet answered 'By the One Who holds my soul in His hand, I shall certainly pass judgment between you in accordance with God's Book. As for the female slave and the sheep, they must be returned to you. Your son deserves one hundred lashes and banishment for a year. Go Unsays, to this man's wife and if she confesses, stone her to death. Thereupon Unays went to the woman and she co-fessed. Then the Prophet ordered her to be stoned.

According to above traditions, the Holy Prophet awarded the punishment of hundred stripes to one criminal and of stoning to the other and described them both as the judgment by the Book of Allah, although the punishment of hundred stripes not the stoning, is indicated in Surah Al-Nur. The reason is the same that Allah Almighty had revealed to the Holy Prophet the complete explanation and details of the impraction which all fall within the purview of the Book of Allah, although some of it is not included and mentioned in the Surah an-Nur expressly Bukhari and Muslim have recorded an address of Umar(R A) on the authority of Ibn Abbas,(R A) the wordings of which are

ان الله قد بعث محمدا صلى الله عليه وسلم بالحقّ وأنزل عليه الكتاب فكان مما أنزل عليه آية الرَّجْم قرأناها ووعيناه وعقلناها فرحم رسُولُ الله صلى الله عليه وسلَم ورحمنا بعده فأخشى ان طال بالنَّاس زمان أن يَقُول قال ما ندد الرجم في كتاب الله فيضلوا بترك فريضة أنزلها الله وان الرَّحمَ في كتاب الله حقّ على من زئى اذا أحصن من الرَجال والنساى إذا قامت البينَة أو كان الحَلُ أو الاعتراف صحيح مسلم: جلد دوم: حديث ممر ١٩٢٤

Allah sent Muhammad with the Truth and sent down the book to him, and the verse of the stoning was included in what Allah Most High sent down Allah's Messerger had people stoned to death and we have done it also since his death. Stoning is a dity laid down in Allah's Book for married men and women who commit fornication, when proof is established, or, when there is pregnancy, or a confession.

34 The same version is narrated in Sahih of al-Bukhari also with greater detail (Bukhari 1009 vol 2) and in Nasai' it is narrated in the following words

We have no choice to avoid the punishment of storing (rajm), because it is one of the punishment from the punishments prescribed by Allah Be very clear in your mind that the Holy Prophet himself had awarded storing and we too have awarded storing after him. If there was no risk of people saying that U mai has added something on his own in the Book of Allah, I would have written his in a . corner of the Qui'an And 'Umar Ibn Khattab is witness, 'Abdurrahman is witness and so and so companions are witnesses that the Holy Proplet had awarded stoning (Ibnm Kathii, Vol 3, P 261)

This is apparently proved by the address of Sayyidna 'Umar that there is a specific verse on injunction of storing which is in addition to the verse under reference of Surah an-Nui But Sayyidna 'Umar did not tell the wordings of that verse, nor did he tell that if there is a separate verse beside the verse of Surah an-Nur why it is not included in the involved that people would put blame on him of making addition in the Book of Allah, he would have written this verse on a corner of the Quran

36 What needs carful consideration in this narration is that, if it is a verse of the Quran and its recitation is mandatory like other verses, then why Sayyidna 'Umar left it out just because of the fear of people's calumny, when he is will known for his vehemence about Allah's injunction. The other point to be noted is that he did not say that he would have included this verse in the Qur'an but all he said was he would have written it on the margin of the Qur'an (Ibn Kathir, Vol. 3, P. 261).

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37 All these things support the inference that the explanation of this verse that Sayyıdna Umai heard from the Holy Prophet in which he specified the punishment of hundred stripes for unmarried man and woman and stoning for the married persons. He treated it as a verse of the Book of Allah because of the words of the Holy Prophet and his consistent practice Sayyidna Umar understood fully well that the Holy Prophet explanation was in line with the command of Allah's Book and not actually the verse of the Book, otherwise no power on earth would have stopped him to write down the verse in its place if it was missed out His comment about writing it on the margin of Qui an is further proof that the verse was not a part of Qur'an but only the explanation of the verse of Surah an-Nur Some narrations have carried the actual wordings of the injunction on the subject, but they fall short of proof and authenticity to merit inclusion in the Quran The gist of the matter is that the punishment of hundred stripes described in Surah an-Nur for adulterer man and woman is exclusive to unmarried man and woman as per detailed explanation and elucidation of the Holy Prophet and punishment for the married persons is raim (stoning) Although this elucidation is not given in the wordings of the verse but the exalted person to whom this verse was revealed has himself elaborated the subject without the slightest doubt of any confusion. It is not that the Holy Prophet explained this only through his words, but he also executed this punishment several times in the presence of many companions, and the proof of this has reached us with unbroken authentic chain of narrators Therefore, the punishment of . stoning for married man and woman is in fact an injunction of the Book of Allah itselt, in the sense that it is as certain as any other injunction of the Qui an This lact may be mentioned either by saying that rajm is a provision of the Quran itself, or by saying that it is established by the unbroken chain of traditions Sayyidna 'Ali has also said the same thing that the verdict of stoning is established by the tradition of the Holy Trophet (Qurtubi al-Jami 'Li Akhm al Quran, Vol 3. P 78)

38 In Islamic law if the punishment of a crime is severe, the conditions of proving it are also tough

As described above, the punishment of adultery in Islam is most severe compared to punishments of all other crimes Along with that the conditions to prove this crime are equally tough in Islamic law. If there is the slightest doubt or uncertainty, then the maximum punishment, known as had is remitted, and only a punishment by way of ta'zir may be awarded which should be commensurate with the extent of crime. In all other cases testimony of two men or one man and two women is required for the proof of a particular event. However, for the maximum punishment of fornication the evidence, of four male eye-witnesses is necessary who must testify without a slightest doubt or confusion. Another severe circumstance that aggravates the severity of an evidence of fornication is that if the evidence of a witness in a case of adultery is rejected, then the witness himself may suffer badly, because in that case, he may be charged for false accusation of adultery and may be awarded the punishment of eighty

stripes. Therefore, no one will dare testify the fornication where there's even slightest degree of doubt. However, if the adultery is not proved clearly by eye witnesses, but there is proven evidence of a man and woman found in a compromising and unlawful position, then the judge can award the punishment by way of ta'zii which stripes as are suitable in that particular case (Mufti Muhammad Shafi Ma'arif al Quran Vol P) Some other evidence from the sunnah of the Holy Prophet can be narrated here

'Umar(R A) narrated

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عن حابر أن رجلًا من أسلم أتى النّبيُّ صلى الله عَليْه وَسلم وهُو في المسجد فقالَ إنّه قد زَنّى فأعْرَض عَنْه فتنحَى لتسقّه الذى أعرض فتنهد على نفسية أربع شَهَادات فدَعاه فقالَ هَلُ بِكَ جُنُونٌ هلُ أَحْصَنْتَ قَالَ نَعْم فَأَمرَ بِهِ أَنْ يُرحم بالمصلى فلما أَدْلقَتْهُ الحجارةُ جَمزَ حَتَّى أَدْرِكَ بالحرَّةِ فقتلَ (صحيح بخارى:جلد سوم:حديث تمبر ٢٥١)

"A man came from Aslam clan to the Prophet when he was in the mosque and called to him. 'Messenger of Allah, I have committed zina' The Prophet turned away from him so the man came round facing him and said. 'I have committed fornication, but the Prophet turned away Then when he had testified four times, the Prophet called him and said, 'Are you mad? When he replied that he was not, he asked him if he was married, and when he replied that he was, Allah's Messenger said. 'Take him away and stone him to death."

عن الذن عداس أنَّ مَاعزَ بن مالك أثى النَّبيَّ صلَى اللهُ عليه وَسلَّم فقال إنَّه زَنِّى فَأعرصَ عَنْه فَأعاد عليْه مرارا فأغرض عنهُ فسنال قومه أمجنونٌ هو قالوا ليس به باس قال أفعلت بها قال نعم فأمرَ به أنْ يُرْحم فانطلقَ به فَرُجم ولمْ يُصلَ عليه (سنن الوداود حلد سوم: حديث نمس ١٠١٣)

Ibn Abbas said that when Ma'iz bin Malik came to the Prophet (SAWS) and said that he has committed Zina the Holy Prophet (SAWS) turned away from him He repeated his word so many times and the Prophet (SAWS) also turned away from him He (SAWS) asked his people, is he mad? They said no Asking the question in plain words, and when he replied that he had, he gave orders that he should be stoned to death

Wall bin Hujz said that a man forced a women against her will in the time of the Prophet, he averted the punishment from her but inflicted it on the one who had molested her The man was ordered by the Prophet to be stoned to death because he was married

39 There are quite a number of sayings of the Prophet which prove beyond any doubt that he ordered the stoning to death of persons who were married and had committed fornication Therefore, there is no doubt that the offence of Zina committed \cdot by a married person is punishable by stoning to death in Islam This is opinion of the majority of the jurists they clamed that the abovementioned Sunnah has reached to the place of al Tawatur and particularized the general words of the Holy Quran As the *jumhur Faqha* are of the opinion that even *khaber wahid* can particularize the general word of the Quran Khawarij opine that punishment for every kind of Zina is ⁴ undred strips not stoning to death (Dr wahaba al Zuhailee Tafseer Munir Vol 8, P 133/134)

40 On the basis of these texts, the jurists hold that the general punishment for those who have unlawful intercourse is 100 lashes if they are free and fifty if they are slaves, followed by banishment for the period of one year, both for men and women according to all schools except the Hanafi, The Maliki banish males only

Regarding married slave guls Allah almighty says

ومن لم دستطع منكم طولا أن يَنكح المُحصَنتِ الْمُوَمَنتَ فَمِنْ مَّا مَلَكتُ المَائَكُمْ مَنْ فَتَيْتَكُمُ المُوْمَنْ ﴿ وَاللَّهُ أَعْلَمُ سابمائكم معضكم من معص فانكحوهن ماذن اهلهن وَاتُوهُنَ أَحُورَهُنَ المعرُوف مُحصَنتِ عَثرَ مُسلوحت وَلا مُتَحدَّب احدان فا احصن فان اتين بفاحشة فعليهنَ يصف ما علي المُحصنكِ من العَذاب دِلْكَ لَمَنْ حَتّي العنتَ مَنْكُم وأن تصدرُوا حر لكم والله عُورٌ رَحيمٌ

"If one cannot afford to marry the free Muslim women, then (he may marry) the one you people own of your Muslim girls Allah knows best about your faith. You are similar to each other So, marry them with the permission of their masters, and give them their dues, as recognized, they being bound in marriage, not going for last, nor having paramours. So, once they have been bound in marriage, then, if they commit a shameful act, they shall be hable to half of the punishment prescribed for the free women. That is for those of you who apprehend to indulge in sin. But that you be patient is better for you. Allah is Most-Forgiving, Very-Merciful." (4.25) 41 Shi'a's definition of *muhsan* is different from the sunni jurists. They say that *muhsan* is an adult free Muslim who is in a position to have legal sexual intercourse and whose partner is actually available and not imprisoned or absent on a journey (Muhammad bin al Hasan al Hurr al 'Aamili Wasail al Shiah, Dar al torath al 'Arabi Libnan, Vol18,p353 and Abd al Husain Muhammad 'Ali Shaia i' al Islam Vol 4, P.150, also see Sharh al Azhar by Abu al Hasan Abdullah bin Miftah, Dei Liya ai Turatu al Arabi Beirurt Vol 4, P.343)

42 All Sunni jurists agree that the essential element for the *hadd* crime of ut lawful intercourse is actual penetration by the man into the vagina of a female

43 The Hanbali and Shi'as, however, include anal intercourse in the definition ('Abd al Husain Muhammad 'Ali Shara i' al Islam,vol 4,p149, Sharh al Azhai by Abu al Hasan Abdullah bin Miftah. Der Ihya' al Turatu al Arabi Beirurt Vol 4, P 336)

For the latter, in addition, sexual acts without penetration (petting) are also regarded as *hadd* offences, to be punished with 100 lashes. For the Sunnis such acts are not *hadd* offences, but can be punished as ta zeer

44 Homosexual intercourse is equated to unlawful heterosexual intercourse by most schools. However, there is a difference of opinion about the punishment. The Malikis, the Shi'as and some Shafis and Hanbalis are of the opinion that the penalty is death either by stoning (Malikis), the sword (some Shafis and Hanbalis) or, at the discretion of the court, by killing the culprit in the usual manner with a sword, stoning him, throwing him from a (high) walt or burning him (Shi'as). Among the Shafis and Hanbalis there are also scholars who hold that the death penalty by stoning applies only to the active partner or to those who are muhsan, and that otherwise the punishment is flogging in combination with banishment. The Hanafites, finally do not put homosexual intercourse at par with the hadd crime of unlawful intercourse. They hold that homosexual intercourse must be punished as ta zeer (Sharh al Azhar by Abu al Hasan Abdullah bin Miftah, Der Ihya' al Turatu al Arabi Beirurt Vol 4 P 336. Ibn Shahab al Ramal, Nihayat al Muhtaj ila sharhal Manhaj Vol 7, Page 404.)

There are numerous circumstances that can be put forward as a defense of uncertainty (shubha) against the charge of unlawful intercourse and that prevent the application of the fixed punishment Especially with regard to intercourse with female slaves we find many examples of such circumstances, e.g. the fact that one is a coowner, that one has obtained the owner's consent or that the woman is the property of one's son. In the case of intercourse with free women, there is uncertainty, e.g. if both partners are married to each other, but the marriage contract is null and void if the woman is hired for the purpose, or if the man is blind and thinks erroneously that the woman is his wife or slave (Kasani, ala ' al Din bin abi Bakr bin mas 'udi Bady al sana a fi Tarteeb al Shariy ',Saeed Acadamy Karachi, Vol 7, P. 36, 37)

46 However, it is necessary to establish evidence before punishing those who are guilty of this offence. Surah Nisa clearly states that in all such cases, the evidence of four persons is required. The Holy Quran says:

والس ير مون المحصنب ثمّ لمْ يَاثوا بارنعَةِ شُهداتَ فاخلِذُوهُمْ بمنِّيْنَ حَلّدة وَلا تَـقَطُوا لَهُمْ شُهادَة اندًا واولَتْحَك هُمْ الفسُوُن()

Those who accuse the chaste women (of fornication), but they do not produce four witnesses, flog them with eighty stripes and do not accept their any evidence any more They are the sinners. (24.4)

47 Allah's Messenger made it absolutely clear that once an offence had been committed and brought to his notice, punishment would be carried out. Therefore, he admonished people not to look for people's offences and try to overlook and forgive. It is reported that the Prophet said,

. عنْ عبد الله بن عمرُو بن العاص أن رَسُول اللهِ صلّى اللهُ عليهِ وسلَّمَ قالَ تعاقُوا الحدُود فيما بَيْن غم فما بلغني منْ حدَ فقدُ وجباً سنن ابوداود:جلد سوم:حديث نمبر ٩٧٠)

"Forgive the infliction of prescribed penalties among yourselves, for any prescribed penalty of which I hear must be carried out "

48 Section 6 of the Offence of Zina (Enforcement of Hudood) ordinance defined Zina bil Jabar as

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- (1) A person is said to commit zina-bil-jabr if he or she has sexual intercourse with a woman or man, as the case may be, to whom he or she is not calidly married, if any of the following circumstances namely
 - (a) Against the consent of the victim,
 - (b) without the consent of victim,

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- (c) with the consent of the victim, when the consent has been obtained by putting the victim in fear of death or of hurt, or
- (d) with the consent of the victim, when the offender knows that the offender is not validly married to the victim and that the consent is given because the victim believes that the offender is another person to whom the victim is or believes herself or himself to be validly married

Explanation Penetration is sufficient to constitute the sexual infercourse necessary to the offence of zina-bil-jabr

- (2) 'Zına-bıl-Jabr' ıs'zına-bıl-Jabr' liable to 'hadd' ıf it is committed in the circumstances specified in sub-section (1) of section 5
- (3) Whoever is guilty of 'zina-bil-jabr' liable to 'hadd' shall subject to provisions of this Ordinance
 - (a) If he or she is a 'muhsan' be stoned to death at a public place, or
 - (b) if he or she is not a muhsan' be punished with whipping numbering one hundred stripes, at a public place, and with such other punishment, including the sentence of death, as the Court may deem fit having regard to the circumstances of the case
- (4) No punishment under sub-section (3) shall be executed until it has been confirmed by the Court to which an appeal from the order of conviction lies, and if the punishment be of whipping, until it is confirmed and executed the convict shall be dealt with in the same manner as if sentenced to simple imprisonment

49 The main difference between section 6 Offence of Zina (Enforcement of Hudood) ordinance and section (375 PPC) 5 of P.W.A is that

In section 6 of Offence of Zina (Enforcement of Hudood) Ordinance (VII of 1979) the word "Person" was used which includes man and woman, while in section 5 of P W A Or section 375 PPC, the word used "man" The Impact of the changes is that according to the Ordinance man and woman both can be subjected on commission of rape and can be punished for that while word used in the Act limits the attribution of the crime to man only and that if the same act is committed by a woman the Act is silent she can not be punished for that

A comprehensive dissuasion has been made on these tradition of the Holy Prophet (SAWS) in the judgment of the Federal Shariat Court in Federation of Pakistan Vs. Hazoor Bakhsh (PLD 1983 FSC Page 255)

51 The punishment prescribed for the offence of Zina / Rape is Rajm storing to death for Muhsin or Mushina and Hundred strips for a unnmarried / virgin woman and male committed the crime of zina (PLD 1983 P 255)

52 Section 6 of the PWA prescribed punishment for the crime of cohabitation caused by a man deceitfully inducing a belief of a lawful marriage. This falls under Ta'zeer crimes due to doubts or uncertainty and this is a general rule accepted by all jurists except Zahiriah that Doubts Invalidate Hudood. The jurists have discussed various kinds of uncertainty or shubhat which impact Hadd crimes. Therefore it is pertinent to highlight its role on implementing *hadd* punishments.

Doubts prevent Hudood

A general principle of the Islamic Shariah is that hadds are suspended by doubts. This theory is based on the tradition of the Holy Prophet (SAWS) عن عاسية قالت قال رسولُ الله صلى الله عليه وسَلَمَ ادرتُوا الحدود عَن المُسلمينَ مَا استُطعُتُم قان كان لهُ مخرج فحنوا سبيله قانَ الماما أن يُخطى في العقو خير من أن يُخطى في العقوبة-

'Aisha (R A) narrated that prophet (SWAS) said, "Repeal the hudud punishments from Muslims as far as you can, so there is a way out leave him alone for it is better for a ruler to make a mistake in forgiving someone rather than in punishing him (Muhammad ibn Easa al-Tirmidhi, Sunnan al-Tirmidhi, Dar al-Fikr, Benut, 1974, Vol 2, PP 438-39)

In another place the Holy Prophet (SAWS) has said

"ادر عوا الحدود بالشبهات " 'In case of doubts set aside hud "

(Nihayat al Muhtaj Vol 7, P 404)

54 These tradition were generally accepted by the Ummah and the jurists adopted the principle under consideration on the basis thereof The Prophet's Companions acted on this general principle after the demise of the Prophet-Hazrat 'Umar for instance says "الان الحدود بالتنبيات احب الى من ان اقيم بالشيبات" In case of doubt I would rather hold huds in abeyance rather than execute them "(Kamal al Din Muhammad bin Abdul Wahid Fath al Qadir Ma'a al Kifayah, al Maktabah al Rasheediyah Quetta, Vol 5, P 32)

55. Hazrat Mu'az bin Jabl Hazrat Abdullah Ibn Mas'od and Hazrat 'Aqaba bin Aamir are reported to have said "ادا استنه عليک الحد فادراه" that if a hadd is doubtful, it should be set aside (Ibid P 32)

Doubt or uncertainty means " الشببة هي ما يشبه الثابت " anything which appears to be like something proven although it is not proven Proof does not mean only the proof of an act but proof in its general sense including both the proof of an act and the proof of an injunction " الوهي وجود المبيح صورة مع انعدام حكمه اوحقيقته " In reality or anything legitimate that may concretely present itself although no provision exists for it and which does not in itself exist in reality (Ibn Qudama, Al-Mughni, vol 10 P 152)

For example where the witnesses back out from their evidence on a crime of had and there is no way to prove the offence other than the evidence of the witness. The Hadd will be suspended, Suppose a man marries a woman forbidden for hime Imam Abu Hanifa holds that the hadd prescribed for adultery will not be implemented in such a case because of the suspicion arising out of the wedlock. But Imam Abu Yusuf and Imam Muhammad differ with him on this issue. They rather agree with Imam Shafi ee and Imam Ahmed in this respect' who are of the view that as long as the offender is aware that the woman he marries is forbidden for him, the hadd prescribed will not be nullified by the suspicion involved in the wedlock (a Sharh-ul-Zurqani Ala Muwatta Malik, Vol 8, P 78, b. Asna-ul-Matalib vol 4, P 126 C. Ibn Qudama, AL Mughni vol 10 P 154)

57 Similarly in all the other cases of marriage declared invalid by the general consensus of the jurists, the hadd prescribed will, not be implemented according to Imam Abu Hanifa These cases include having a fifth wife, marriage with a married woman or with one in her period of waiting after divorce or with one who has been divorced by pronouncing the word 'talaq' (Divorce) three times. In all these cases, the offender is conscious of the prohibition of marriage. In spite of this Imam Abu Hanifa holds that the hadd is nullified because marriage according to him constitutes doubt, and doubt invalidates the hadd. (Sharh Fath-ul Qadeer, Vol. 5, p. 18-13) On the contrary. Imam Malik, Imam Shafi ee and Imam Ahmad believe in the validity of the hadd as wedlock in such cases does not give rise to suspicion at all. (a. Sharh-ul-Zurquant vol. 8 P 76, 77 & 80 Ansa-ul-Matalib vol. 4, P 126, AL Mughni, vol. 10 P 154).

CATEGORIES OF DOUBT

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58 The Shafi'ee and Hanafi schools of jurisprudence have taken great care in the classification of doubt But the Hamblies and the Malikies have discussed it generally

The Shafites classify doubt into three categories.

Doubt regarding place "تسبهة في المحل"

The example of this doubt is intercourse with his wife in menstruating or when she is fasting or anal intercourse with her. Here doubt is caused to the place where that act was forbidden, for the reason that that specific part of wife is considered as husbands private property and he has legal right to sexual intercourse with her, although he is not allowed to exercise this right while she is fasting or undergoing menstrual course, nevertheless the husband enjoys proprietary right to the part or place of her body, which gives rise to doubt in implementing hadd punishment for violation of the law of shairat. Such a doubt, in its turn requires suspension of the prescribed hadd, whether or not the accused is convinced of the legitimacy or illegitimacy of his act, in as much as the doubt is not grounded in the belief of the accused but owes its origin to the place subject to the impact of his act, which he is legally entitled to (Dr. Wahbah alzuhaili al Figh al Islami addillathu Vol 6, P. 33)

"تندية في الفاعل ". Doubt caused by the accused

59 Example of such a doubt is provided by the sexual intercourse of a man with a woman sent to the bed of bridegroom on his wedding night Later it is found that the woman is not his bride (See Fath al Qadeer, Vol 4 P. 142) This gives rise to a doubt grounded in the accused belief that he is not committing an unlawful act. In short, the accused act causes doubt which in its turn invalidates the hadd laid down for adultery But if he commits such an act willingly. He will then be guilty of adultery (Kasam Bady 'al Sana'a Vol 7, P. 27)

"شديه في الحيد "Formal Doubt

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Doubt as to the legitimacy or illegitimacy of an act springing from disagreement among the jurists. This will arise where the jurists differ on the legitimacy or otherwise of anything and consequently the relevant hadd will not be implemented (Ibn qudama al Mughni, Vol. 8, P. 184). For instance, according to Imam Abu Hanifa mainage without the consent of guardian is valid. Likewise, Imam Malik does not consider witnesses essential for the legitimacy of marriage. Again Ibn. Abbas treats Muta (provisional marriage) as lawful. Hence the hadd for adultery will not be awarded upon sexual intercourse in all such cases of marriage. treating it as fornication. Although the accused may himself be convinced of the legitimacy of his act, yet his conviction will be of no consequence in the presence of the difference of opinion among the Ulema (Asna al Matalib Vol 4, P 126)

Kinds of doubts/Uncertainty according to Hanafi Jurists.

61 The Hanafi jurists classify doubt into two categories which are as follows

(1) Doubt Involved in Act "السنبه هي الفعل ، شنبه اشتباد، شنه مشانبة "

A doubt wherein the accused is uncertain about its legitimacy or illegitimacy. He justifies for some reason of legal grounds, which however, does not constitute legally the proof for its legitimacy. For instance, a man enters into sexual inter-course with his three time divorced wife during her waiting period 'iddah. (Sharh Fathul Qadeci vol 4 PP 140-141)

62 The condition of uncertainty in the act is the non-existence of the legal juling prohibiting the act and the accused believes its permissibility. But if there does exist the proof of its unlawfulness or the accused was aware that the act is prohibited then no uncertainty is involved.

"الشدم الحكميم اوشدية الملك ، الشدية في المحل ".Doubt Involved in Place

Injunction or proprietary rights.

63 The condition of such a doubt is that it arises out of an injunction of the Shariah, for instance, theft is unlawful according to the Quranic injunction But the Prophet (SAW) observes, "You and your property both belong to your father." According to the first injunction theft is unlawful and punishable by the amputation of hand. But the second declares that the son as well as his belongings is the father's property. If the father steals anything belonging to his son he does not, according to the injunction of the Shariah be charged for theft.

Imam Abu Hanifa identifies a third category of doubt According to him, doubt also arises when a contract is executed, even if such a contract relates to an unlawful act and the offender is alive to the illegitimacy thereof. But his companion and the other four Imams do not acknowledge double involved in an act as long as the culp it does believe in its legitimacy. (Dr. Wahabah al zuhaili, al Figh al Islam) wa addillation vol 6 P 37)

In short according to Imam Abu Hanifa there are three kinds of doubt (a) Doubt inherent in the act

(b) Doubt inherent in the place

(c) Doubt inherent in the contract

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Effects of Invalidation of Hud in case of Doubts

66 A number of effects tollows from the implementation of the principle that doubts prevent the implementation of hadd Sometimes the operation of this principle does not only nullify the hadd but leads also to the acquittal of the offender of the charge leveled against him Sometimes it happens that the operations thereof prevent hadd, but it is replaced by a penal punishment Ta'zeer

- There are three conditions in which an offender is exculpated
 - (1) In case if any element of the offence imputed to him is
 - doubtful For instance a woman other than bride comes into the bed room and bridegroom mistaking consider her as his wife and has sexual intercourse with her. In this case the man is neither liable to the hadd for adultery nor to penal punishment. He will be acquitted because of the absence of the intention to commit the offence on his part which constitutes an essential element of an offence. When there is doubt in the application of the provision forbidding the act imputed to the accused, for example, in the case of nuptials without witnesses and without the consent of guardian or provisional marriage (muta^{*}). For acts like these neither the hadd for adultery nor penal punishment will operate inasmuch jurists disagree in such cases of marriage, i.e. some of them declare these cases lawful while others treat them as unlawful. The difference among the jurists imply that in the above acts the application of provision enjoining the hadd for adultery involves doubt, which necessitates the acquittal of the accused

(11) When the proof of charge is doubtful For instance, two

witnesses testify to the accused being guilty of drinking liquor. But the witnesses later back out, while there is no evidence to prove the charge An element of doubt thus creeps into the case because of the possibility of the witnesses telling the truth in deviating from their original deposition. Consequently, the hadd for 'Zina' (adultery) is invalid. Take another example

Apart from the above three possibilities, in all the other circumstances wherein the general principle under consideration is applicable, penal punishment will be awarded along with the annulment of the relevant hadds, regardless of the kind of the cases of doubt

A man contracts a tabooed woman into marriage or hire a woman for adultery According to Imam Abu Hanifa relevant hadd in such cases will be prevented but the accused will be punished as Ta'zeer (Al Fiqh al Islami wa Addillatuhu Vol 6 P 31)

A person confesses that he has committed one of the hadd crimes but there is no proof other than his own confession such a person will be sentenced to hadd. But if he retracts from his confession, this creats doubt into the case, thereby invalidating the hadd. However, he would be hable to penal punishment. The difference between the backing out of an offender and a witness is that the former will get penal punishment for retracting from his confession whereas the witness will incur no punishment for the subsequent denial of his own statement. This difference springs from the fact that no man as a rule would confess a crime which he has never committed while it is easy to accused a man of an offence that he is not guilty of. However, if it is established that the accused has been forced or threatened to make confession, it will be incumbent on the court to acquit him, because a confession made under duress is invalid. Hazrath Ibn-c-Umar (R A A) narrates the following Tradition of the Prophet (S A W) in this context

' No man is responsible for his own self when he is starved flightened and bound up "

So for as penal offences are concerned, the principle in question will howeve, apply in those three cases wherein the offender will be acquitted owing to the application thereof. It will not be extended to cases wherein penal punishment is substituted for a hadd in as much as penal punishments are not pre-determined but depend on the discretion and the individual judgment of the judge. On the contrary. punishments for hadd offences are invariably determined, requiring strict and rigorous execution. The Court has no powers to put off the operation of hududs or substitute them for other punishments, except in case the hadd is invalidated by doubt

72 In the light of above discussion that person deceitfully caused any woman who is not lawfully married to him, cohabit with her shall not fall under the punishment of Hudood but he should be awarded Ta'zeeer punishment. The caliph, ruler or legislature have the right to regulate laws in this respect Keeping in view the general principles of 'Adl and the spirit of Islam Therefore section 6.7 of the P W A 2006 and subsequently section 493 A 496 B of PPC are not repugnant to the injunctions of Islam

73 Section 496 (2) in the light of verses of the Holy Quran and Sunnah of the Holy Prophet (SAWS) as mentioned above seems to me repugnant to the injunctions of Islam Fornication, adultery, Rape prostitution etc are crime fall under zina in Hadd punishment

False accusation

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74 Section 496 (C) PPC as inserted by section 7 of PWA prescribed punishment for fall accusation of fornication

Allah almighty has clearly prescribed punishment for those people who falsely launch a charge against chaste women Allah says

والدس ير مون المحصد ثمَّ لم تاثوا بارتعة شهداء فاحلدوهم تملس جلدة وثا تقتلوا لهم سهادة اندًا وأواثىك هم الفسقون -

(Those who accuse the chaste women (of fornication), but they do not produce four witnesses, flog them with eighty stripes and do not accept their any evidence any more They are the sinners) (24 5)

Adultery is the most damaging and hemous of all crimes for society, as such its punishment is also most severe under Islamic law, compared to all other crimes. Hence it was the requirement of justice and fairness that the special care be attached to prove this act. Without having prescribed evidence under Islamic law, no one should dare accused any man or woman of adultery. Therefore, the Islamic law has made it mandatory to produce four honest equitable just men as witnesses to the crime, without which the accusation of adultery is declared a big crime by itself, for which the prescribed punishment is eighty stripes. In view of this mandatory provision on, would dare making the accusation of adultery only when he is absolutely sure of watching the crime happening himself. Not only that, at the same time he should be sure that along with him another three honest men have also seen the crime happening, for which they will give the evidence. Because, if there are no other witnesses or the total number is less than four, or there is doubt if the witnesses will give the evidence, then early one man would never like to venture evidence alone and be punished with eighty stripes

All acts which have nexus to adultery are also liable for punishment under Islamic penal law, for which punishment of stripes is awarded at the discretion of the judge or the ruler in accordance with the extent of the crime, but not the maximum punishment of hadd Therefore, someone who has seen the act of adultery, but has no other witnesses need not give evidence of adultery, but can testify for having seen the accused persons in compromising position, and the judge or ruler can award the punishment after establishing the crime (Mufti Muhammad Shafi 'Ma'arif a Quian (English translation Vol 6, P 360)

78. The word Mushanat is derived from the word "احصان" In the Islamic julisprudence there are two types of "حصان" One, that has been acknowledge for the punishment of adultery The jurist have discussed in detail the conditions that the person against whom adultery is established Briefly these conditions are

a) sane,

b) adult,

c) a free Muslim, and

d) who is validly married to a Muslim woman and has also copulated with her

e) He/ she is a known person

In that case the punishment of stoning will be awarded to him U he has committed the crime. (Al-Fiqh al Islami wa addilatuhu Vol 6,P 79) The second type is that which has been acknowledged for the punishment of "(424)' that is

punishments for hadd offences are invariably determined, requiring strict and rigorous execution. The Court has no powers to put off the operation of hududs or substitute them for other punishments, except in case the hadd is invalidated by doubt

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a) sane,

b) adult,

c) a free Muslim and

d) chaste,

- e) that is he has not been proved and adulterer before (انتشریع نصابی الاسلامی ج) ۲۲ ص ۲۷۴
- f) In the Qui'anic verse, either because of general practice or because of the incident for which the verse was revealed, the accusation of adultery and related punishment is described in a way that the accusers are men and the accused is a chaste lady But the injunction applies to all situations because of the common ground applicable to all persons. If a woman levels a charge of adultery against another woman or a man, or a man accuses another man, but the required legal evidence is lacking, then in either case the accuser will be hable to the punishment of eighty stripes (الإسلامي ح ٢ ص ΔΥ)

79 The punishment of eighty stripes as hadd is exclusive to false accusation of adultery and does not apply to accusation of any other crime Howeve other punishments of ta'zir can be awarded on false accusations of other crimes. Although it is not specifically mentioned in the Qui'an that this punishment is exclusive to false accusation of adultery but the condition of four witnesses is the proof of its exclusiveness, because the condition of four witnesses is only in the case of adultery (Mufti Muhammad Shafi 'Ma'arif a Quran (English translation Vol 6, P 360)

80 The punishment prescribed for qazf (false accusation of adultery) relates to the right of the person against whom the charge of adultery is leveled. As such the punishment against this crime will be executed only when the person demands the execution of the punishment, otherwise it will be annulled. This is unlike the punishment of adultery, which is purely a right of Allah. Therefore, it has to be executed, even though no person has ever demanded for it.

81 As section 496 (c) of PPC prescribed punishment of imprisonment for false accusation fornication while text of the Holy Quran and Sunnah of the Holy Prophet (SAWS) has prescribed hadd punishment of eighty strips, therefore this section is clearly violative to the injunctions of Islam

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